

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 SPM-01 AF-10 ARA-16 EA-11 EUR-25 NEA-14

RSC-01 CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00

INRE-00 OIC-04 EB-11 AID-20 PM-07 H-03 INR-10 L-03

NSC-07 PA-04 PRS-01 SP-03 SS-20 DRC-01 /187 W

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C O N F I D E N T I A L USUN 1663

E.O. 11652: GDS

TAGS: UN, ECOSOC, SPOP

SUBJ: ECOSOC: ITEM 2 POPULATION QUESTIONS RECENT
DEVELOPMENTS

REF: USUN 1656

1. AT BEHIND SCENE INSTIGATION UK, DUTCH AND OTHERS
CHAIRMAN SUGGESTED AND ECON COMITE AGREED PUT OFF
FURTHER DISCUSSION DRAFT DECISION OF ITEM
UNTIL TUESDAY PERMIT FURTHER TIME
NEGOTATIONS AND REPRESENTATIVES RECEIVE
INSTRUCTIONS. AFRICA GROUP SCHEDULED CAUDUS ON ITEM
THIS AFTERNOON.

2. MOST WEO'S (UK, DUTCH, CANADA, SWEDES, OTHERS)
ARE ATTEMPTING MODIFY ALGERIA AMENDMENT TO HAVE
IT EXPLICITLY STATE REPRESENTATIVES OF LIBERATION
MOVEMENTS RECOGNIZED BY OAU AND LEAGUE OF ARAB STATES
WOULD BE INVITED TO PARTICIPATE ONLY AS
QUOTE OBSERVERS UNQUOTE.

3. CLEARLY INCLUSION OF MOVEMENTS RECOGNIZED BY ARAB
LEAGUE HAS COMPLICATED ISSUE FOR MANY WEO'S AS THEY
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LACK DETAILED EXPLICIT INSTRUCTIONS FROM THEIR CAPITALS

THIS ISSUE. RELATED ISSUE A FEW WEO DELEGATIONS ARE JUST BEGINNING FOCUS ON IS OPEN ENDEDNESS OF ALGERIA PROPOSAL AS NOW WRITTEN RE POSSIBILITY IT COULD BE INTERPRETED TO ALSO MEAN TO INCLUDE ANY AND ALL LIBERATION MOVEMENTS THAT EITHER THE OAU OR ARAB LEAGUE MIGHT SUBSEQUENTLY RECOGNIZE SHOULD ALSO BE INVITED TO THE CONFERENCE.

4. FYI. MOST WEO'S SEEMINGLY PRESENTLY HAVE INSTRUCTIONS TO A) ATTEMPT TO GET EXPLICIT MENTION OF OBSERVER STATUS ADDED TO ALGERIA AMENDMENT; B) GO ALONG WITH A CONSENSUS IF THAT CAN BE DONE; C) ABSTAIN IF THAT CANNOT BE DONE AND A VOTE IS CALLED FOR; D) GO ALONG WITH A CONSENSUS IF "OBSERVER STATUS" IS NOT ADDED MAKING SOME STATEMENT FOR THE RECORD EITHER IN THE ECONOMIC COMITE OR LATER IN PLENARY. MOST WEO'S WOULD LIKE MATTER SETTLED HERE TO MAXIMUM EXTENT POSSIBLE ALTHOUGH FRENCH WOULD PREFER SEE MANY ELEMENTS OF ISSUE DEFERRED UNTIL THE CONFERENCE.

5. US. DELEGATION HAS TOLD WEO'S AND FEW OTHERS THAT HAVE SOUGHT US OUT THAT AS AMENDMENT NOW STANDS WE WOULD MOST PROBABLY CALL FOR A VOTE AND VOTE AGAINST PARAGRAPH IN QUESTION AND DEPENDING ON DEBATE, ADDITIONAL DEVELOPMENTS, ETC., EITHER VOTE AGAINST "DECISION" AS A WHOLE OR ABSTAIN WITH AN EXPLANATION OF VOTE.

6. CLEARLY SOME WEO'S WOULD ALSO LIKE TO SEE ALL MENTION OF MOVEMENTS RECOGNIZED BY ARAB LEAGUE REMOVED FROM ALGERIAN PROPOSAL. IN OUR JUDGMENT THERE IS ONLY ABOUT 25 PERCENT CHANCE THIS WILL HAPPEN.

7. HOWEVER IF THAT WERE TO HAPPEN AND IF OBSERVER STATUS FOR ONLY THOSE AFRICAN LIBERATION MOVEMENTS NOW RECOGNIZED BY THE OAU COULD BE EXPLICITLY PINNED DOWN IN A REVISED ALGERIAN AMENDMENT THE ECOSOC SECTION OF USUN BELIEVES IT WELL MIGHT BE TO THE USG'S ADVANTAGE TO REFRAIN FROM CALLING FOR A VOTE AND MERELY INDICATE USG RESERVATIONS ALONG LINES RESERVATIONS GENEVA LAW ON WAR CONFERENCE SEE GENEVA 1380 ON THE MATTER
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OF LIBERATION MOVEMENTS ALREADY RECOGNIZED BY THE REGIONAL INTERGOVERNMENTAL ORGANIZATIONS BEING INVITED TO CONFERENCE IN AN OBSERVER STATUS.

8. NOTE: IN FRIDAY'S DEBATE FIVE OR SIX COUNTRIES INCLUDING USSR, BRAZIL, SPAIN, INDIA NOTED THEIR CONCERN THAT WELL OVER 100 NGO'S HAD ASKED TO BE AND WERE BEING INVITED TO THE CONFERENCE AS OBSERVERS

INCLUDING NUMEROUS NGO'S THAT ON THE SURFACE AT LEAST SEEMED HAVE NO SPECIAL EXPERTISE, CONCERN OR RELATIONSHIP WITH POPULATION QUESTIONS. PAKISTAN CHAIRMAN OF COMITE SAID IF THEY WERE ALL BEING INVITED HE DIDN'T SEE HOW ANYONE COULD OBJECT TO LIBERATION MOVEMENTS ALSO BEING INVITED.

9. LATER DEVELOPMENTS:

(A) LIBERATION MOVEMENTS PRESENTLY RECOGNIZED BY OAU AND ARAB LEAGUE. FOLLOWING ARE OAU-RECOGNIZED ENTITIES AS UNDERSTOOD BY FRIENDLY DELS: MPLA, FLNA, FRELIMO, PAIGC, ANC, PAC, SWAPO, ZAPU, ZANU, SPUP, MOLINACO, MLD, FLCS, MLFPP. EGYPTIAN DEL SAID HE BELIEVED ONLY LIBERATION MOVEMENT GROUP PRESENTLY RECOGNIZED BY ARAB LEAGUE WAS PLO.

(B) UK DEL REMINDED USUN THAT HUMANITARIAN LAW AND ARMED CONFLICT MEETING IN GENEVA RECENTLY APPROVED BY CONSENSUS PARTICIPATION AS OBSERVERS OF AFRICAN LIBERATION MOVEMENTS RECOGNIZED BY OAU WITH PARTICIPATION TO INCLUDE THEIR RIGHT TO TABLE PROPOSALS ETC.--SEEMINGLY ALL RIGHTS EXCEPT VOTING.

(C) FRG IS BEGINNING IN CORRIDORS TO FLOAT PROPOSED AMENDMENT TO WPC RULES OF PROCEDURE THAT WOULD STATE SOMETHING TO THE EFFECT THAT LIBERATION MOVEMENTS RECOGNIZED BY REGIONAL ORGANIZATIONS HAVE THE RIGHT TO PARTICIPATE IN THE CONFERENCE AS OBSERVERS IN AN APPROPRIATE CAPACITY WHEN THE CONFERENCE IS DEALING WITH MATTERS VIEWED RELEVANT TO THEM. DUTCH SAY SUCH LANGUAGE IS BOTH TOO BROAD (ALL REGIONAL ORGANIZATIONS INCLUDING OAS) AND TOO RESTRICTIVE (MATTERS VIEWED AS RELEVANT
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TO THE MOVEMENTS).
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